Congress of the United States Washington, DC 20515

February 21, 2019

The Honorable Mick Mulvaney Acting Chief of Staff The White House 1600 Pennsylvania Avenue, N.W. Washington, D.C. 20500

Dear Mr. Mulvaney:

The Committees are writing to request information regarding reports that President Donald Trump may have violated the Presidential Records Act (PRA) by destroying documents in order to keep secret the details of meetings with Russian Federation President Vladimir Putin.

Congress enacted the PRA in the wake of the Watergate scandal and President Nixon's attempts to destroy White House tapes. The legislation was intended to ensure that all presidential records "are properly preserved and made readily available to the American public."

The PRA makes clear that presidential records belong to the American people and that President Trump is required to preserve those records:

Through the implementation of records management controls and other necessary actions, the President shall take all such steps as may be necessary to assure that the activities, deliberations, decisions, and policies that reflect the performance of the President's constitutional, statutory, or other official or ceremonial duties are adequately documented and that such records are preserved and maintained as Presidential records pursuant to the requirements of this section and other provisions of law.²

President Trump is prohibited from disposing of records unless they "no longer have administrative, historical, informational, or evidentiary value," and he must first obtain the written views of the Archivist of the United States before disposing of these records.³

¹ Subcommittee on Government Information and Individual Rights, Committee on Government Operations, *Hearing on the Presidential Records Act of 1978*, 95th Congress (Feb. 23, 1978).

² 44 U.S.C. § 2203.

³ Id.

On January 13, 2019, the *Washington Post* reported that President Trump confiscated the notes of his interpreter following a July 7, 2017, meeting with President Putin in Hamburg, Germany and instructed his interpreter not to discuss what happened in the meeting. U.S. officials also reportedly were never able to obtain reliable information about the President's two-hour meeting with President Putin in Helsinki, Finland, on July 16, 2018, although the U.S. interpreter was seen leaving the meeting with pages of notes.⁴

Previous reports have also raised concerns that President Trump may be violating the PRA by physically tearing up presidential records.⁵

Another report has raised concerns that President Trump may be failing to document hundreds of calls and meetings that do not appear on his schedule. A press report documenting three months of President Trump's schedules indicated that he spends approximately 60% of his time in unspecific "Executive Time." In response, Madeleine Westerhout, the Director of Oval Office Operations, seemingly confirmed in a tweet that the President was having numerous calls and meetings that do not appear on his schedule. She wrote: "What these don't show are the hundreds of calls and meetings @realDonaldTrump takes everyday."

For these reasons, we now request that you preserve all documents, communications, and other data ("records") that may be required for the Committees' oversight and investigative duties relating to this subject. The term "records" is broad and includes log files and metadata. For purposes of this request, "preserve" means taking reasonable steps to prevent the partial or full destruction, alteration, testing, deletion, shredding, incineration, wiping, relocation, migration, theft, or mutation of electronic records, including emails, as well as negligent or intentional handling which would foreseeably make such records incomplete or inaccessible. Specifically, you should:

- 1. exercise reasonable efforts to identify and notify former employees and contractors, subcontractors, and consultants who may have access to such records that they are to be preserved;
- 2. exercise reasonable efforts to identify, recover, and preserve any records which have been deleted or marked for deletion but are still recoverable; and

⁴ Trump Has Concealed Details of His Face-to-Face Encounters with Putin from Senior Officials in Administration, Washington Post (Jan. 13, 2019) (online at www.washingtonpost.com/world/national-security/trump-has-concealed-details-of-his-face-to-face-encounters-with-putin-from-senior-officials-in-administration/2019/01/12/65f6686c-1434-11e9-b6ad-9cfd62dbb0a8 story.html).

⁵ Meet the Guys Who Tape Trump's Papers Back Together, Politico (June 10, 2018) (online at www.politico.com/story/2018/06/10/trump-papers-filing-system-635164).

⁶ Scoop: Insider Leaks Trump's "Executive Time"-Filled Private Schedules, Axios (Feb. 3, 2019) (online at www.axios.com/donald-trump-private-schedules-leak-executive-time-34e67fbb-3af6-48df-aefb-52e02c334255.html).

⁷ @madwest45, Twitter (Feb. 3, 2019) (online at https://twitter.com/madwest45/status/1092186986486657024).

3. if it is the routine practice of any employee or contractor to destroy or otherwise alter such records, either halt such practices or arrange for the preservation of complete and accurate duplicates or copies of such records, suitable for production, if requested.

In addition, we request that you provide answers to the following questions by March 1, 2019:

- 1. Did President Trump take possession of the interpreter's notes from the Hamburg meeting with Vladimir Putin on July 7, 2017? If so:
 - a. Did President Trump destroy or alter the interpreter's notes?
 - b. What steps did President Trump take to preserve the interpreter's notes?
 - c. Who currently has possession, custody, or control of the interpreter's notes?
 - d. Have the interpreter's notes or a copy been provided to the State Department?
- 2. Does any official within the Trump Administration, including within the White House, have any record of any meeting or call between President Trump and President Putin? If so, provide the date of the meeting or call, the location of the meeting or call, the identity of all officials who have possession, custody, or control of the records, and an explanation of how the records have been, and are continuing to be, preserved.
- 3. Which officials within the Trump Administration, including within the White House, were provided summaries or readouts of President Trump's meetings or calls with Vladimir Putin, including the Hamburg and Helsinki meetings?
- 4. Did the United States Government pay the interpreters who staffed the meetings or calls between President Trump and Vladimir Putin, including the Hamburg and Helsinki meetings?
- 5. How has President Trump documented and preserved records relating to the "hundreds of calls and meetings" that Madeleine Westerhaut claimed do not appear on his schedule?

The Committee on Oversight and Reform is the principal oversight committee of the House of Representatives and has broad authority to investigate "any matter" at "any time" under House Rule X. In addition, House Rule X states that the Committee on Oversight and Reform has jurisdiction to "study on a continuing basis the operation of Government activities at all levels, including the Executive Office of the President."

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The Permanent Select Committee on Intelligence, consistent with its jurisdiction and investigative responsibilities, is conducting an investigation into efforts by Russia and other foreign entities to influence the U.S. political process during and since the 2016 U.S. election, including any counterintelligence threats arising from links or coordination between U.S. persons and the Russian government and/or other foreign entities, and from any foreign exploitation, inducement, manipulation, pressure, or coercion to influence U.S. government policy.

The Committee on Foreign Affairs, consistent with its jurisdiction and investigative responsibilities, is conducting oversight of the development and implementation of U.S. foreign policy toward Russia and its impact on the United States' national security interests. The Committee is also conducting oversight of Department of State operations and processes, including Department officials' access to and handling of information germane to formulating and executing foreign policy and diplomatic engagements related to Russia.

An attachment to this letter provides additional instructions for responding to the Committees' request. If you have any questions regarding this request, please contact the Oversight Committee staff at (202) 225-5051.

Thank you for your prompt attention to this matter.

Sincerely,

Elijah E. Cummings

Chairman

Committee on Oversight and Reform

Eliot Engel Chairman

Committee on Foreign Affairs

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Adam B. Schiff

Chairman

Permanent Select Committee on Intelligence

Enclosure

cc: The Honorable Jim Jordan, Ranking Member, Committee on Oversight and Reform

> The Honorable Michael McCaul, Ranking Member, Committee on Foreign Affairs

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The Honorable Devin Nunes, Ranking Member, Permanent Select Committee on Intelligence

Responding to Oversight Committee Document Requests

- 1. In complying with this request, produce all responsive documents that are in your possession, custody, or control, whether held by you or your past or present agents, employees, and representatives acting on your behalf. Produce all documents that you have a legal right to obtain, that you have a right to copy, or to which you have access, as well as documents that you have placed in the temporary possession, custody, or control of any third party.
- 2. Requested documents, and all documents reasonably related to the requested documents, should not be destroyed, altered, removed, transferred, or otherwise made inaccessible to the Committee.
- 3. In the event that any entity, organization, or individual denoted in this request is or has been known by any name other than that herein denoted, the request shall be read also to include that alternative identification.
- 4. The Committee's preference is to receive documents in electronic form (i.e., CD, memory stick, thumb drive, or secure file transfer) in lieu of paper productions.
- 5. Documents produced in electronic format should be organized, identified, and indexed electronically.
- 6. Electronic document productions should be prepared according to the following standards:
 - a. The production should consist of single page Tagged Image File ("TIF"), files accompanied by a Concordance-format load file, an Opticon reference file, and a file defining the fields and character lengths of the load file.
 - b. Document numbers in the load file should match document Bates numbers and TIF file names.
 - c. If the production is completed through a series of multiple partial productions, field names and file order in all load files should match.
 - d. All electronic documents produced to the Committee should include the following fields of metadata specific to each document, and no modifications should be made to the original metadata:

BEGDOC, ENDDOC, TEXT, BEGATTACH, ENDATTACH, PAGECOUNT, CUSTODIAN, RECORDTYPE, DATE, TIME, SENTDATE, SENTTIME, BEGINDATE, BEGINTIME, ENDDATE, ENDTIME, AUTHOR, FROM, CC, TO, BCC, SUBJECT, TITLE, FILENAME, FILEEXT, FILESIZE, DATECREATED, TIMECREATED, DATELASTMOD, TIMELASTMOD,

INTMSGID, INTMSGHEADER, NATIVELINK, INTFILPATH, EXCEPTION, BEGATTACH.

- 7. Documents produced to the Committee should include an index describing the contents of the production. To the extent more than one CD, hard drive, memory stick, thumb drive, zip file, box, or folder is produced, each should contain an index describing its contents.
- 8. Documents produced in response to this request shall be produced together with copies of file labels, dividers, or identifying markers with which they were associated when the request was served.
- 9. When you produce documents, you should identify the paragraph(s) or request(s) in the Committee's letter to which the documents respond.
- 10. The fact that any other person or entity also possesses non-identical or identical copies of the same documents shall not be a basis to withhold any information.
- 11. The pendency of or potential for litigation shall not be a basis to withhold any information.
- 12. In accordance with 5 U.S.C.§ 552(d), the Freedom of Information Act (FOIA) and any statutory exemptions to FOIA shall not be a basis for withholding any information.
- 13. Pursuant to 5 U.S.C. § 552a(b)(9), the Privacy Act shall not be a basis for withholding information.
- 14. If compliance with the request cannot be made in full by the specified return date, compliance shall be made to the extent possible by that date. An explanation of why full compliance is not possible shall be provided along with any partial production.
- 15. In the event that a document is withheld on the basis of privilege, provide a privilege log containing the following information concerning any such document: (a) every privilege asserted; (b) the type of document; (c) the general subject matter; (d) the date, author, addressee, and any other recipient(s); (e) the relationship of the author and addressee to each other; and (f) the basis for the privilege(s) asserted.
- 16. If any document responsive to this request was, but no longer is, in your possession, custody, or control, identify the document (by date, author, subject, and recipients), and explain the circumstances under which the document ceased to be in your possession, custody, or control.
- 17. If a date or other descriptive detail set forth in this request referring to a document is inaccurate, but the actual date or other descriptive detail is known to you or is otherwise apparent from the context of the request, produce all documents that would be responsive as if the date or other descriptive detail were correct.

- 18. This request is continuing in nature and applies to any newly-discovered information. Any record, document, compilation of data, or information not produced because it has not been located or discovered by the return date shall be produced immediately upon subsequent location or discovery.
- 19. All documents shall be Bates-stamped sequentially and produced sequentially.
- 20. Two sets of each production shall be delivered, one set to the Majority Staff and one set to the Minority Staff. When documents are produced to the Committee, production sets shall be delivered to the Majority Staff in Room 2157 of the Rayburn House Office Building and the Minority Staff in Room 2105 of the Rayburn House Office Building.
- 21. Upon completion of the production, submit a written certification, signed by you or your counsel, stating that: (1) a diligent search has been completed of all documents in your possession, custody, or control that reasonably could contain responsive documents; and (2) all documents located during the search that are responsive have been produced to the Committee.

Definitions

- The term "document" means any written, recorded, or graphic matter of any nature 1. whatsoever, regardless of how recorded, and whether original or copy, including, but not limited to, the following: memoranda, reports, expense reports, books, manuals, instructions, financial reports, data, working papers, records, notes, letters, notices, confirmations, telegrams, receipts, appraisals, pamphlets, magazines, newspapers, prospectuses, communications, electronic mail (email), contracts, cables, notations of any type of conversation, telephone call, meeting or other inter-office or intra-office communication, bulletins, printed matter, computer printouts, teletypes, invoices, transcripts, diaries, analyses, returns, summaries, minutes, bills, accounts, estimates, projections, comparisons, messages, correspondence, press releases, circulars, financial statements, reviews, opinions, offers, studies and investigations, questionnaires and surveys, and work sheets (and all drafts, preliminary versions, alterations, modifications, revisions, changes, and amendments of any of the foregoing, as well as any attachments or appendices thereto), and graphic or oral records or representations of any kind (including without limitation, photographs, charts, graphs, microfiche, microfilm, videotape, recordings and motion pictures), and electronic, mechanical, and electric records or representations of any kind (including, without limitation, tapes, cassettes, disks, and recordings) and other written, printed, typed, or other graphic or recorded matter of any kind or nature, however produced or reproduced, and whether preserved in writing, film, tape, disk, videotape, or otherwise. A document bearing any notation not a part of the original text is to be considered a separate document. A draft or non-identical copy is a separate document within the meaning of this term.
- 2. The term "communication" means each manner or means of disclosure or exchange of information, regardless of means utilized, whether oral, electronic, by document or otherwise, and whether in a meeting, by telephone, facsimile, mail, releases, electronic

- message including email (desktop or mobile device), text message, instant message, MMS or SMS message, message application, or otherwise.
- 3. The terms "and" and "or" shall be construed broadly and either conjunctively or disjunctively to bring within the scope of this request any information that might otherwise be construed to be outside its scope. The singular includes plural number, and vice versa. The masculine includes the feminine and neutral genders.
- 4. The term "including" shall be construed broadly to mean "including, but not limited to."
- 5. The term "Company" means the named legal entity as well as any units, firms, partnerships, associations, corporations, limited liability companies, trusts, subsidiaries, affiliates, divisions, departments, branches, joint ventures, proprietorships, syndicates, or other legal, business or government entities over which the named legal entity exercises control or in which the named entity has any ownership whatsoever.
- 6. The term "identify," when used in a question about individuals, means to provide the following information: (a) the individual's complete name and title; (b) the individual's business or personal address and phone number; and (c) any and all known aliases.
- 7. The term "related to" or "referring or relating to," with respect to any given subject, means anything that constitutes, contains, embodies, reflects, identifies, states, refers to, deals with, or is pertinent to that subject in any manner whatsoever.
- 8. The term "employee" means any past or present agent, borrowed employee, casual employee, consultant, contractor, de facto employee, detailee, fellow, independent contractor, intern, joint adventurer, loaned employee, officer, part-time employee, permanent employee, provisional employee, special government employee, subcontractor, or any other type of service provider.
- 9. The term "individual" means all natural persons and all persons or entities acting on their behalf.